

include Singer Mental Health and Development Center (in patient mental health), Crusader Clinic (health and dental), Shelter Care Ministries (social and recreational, Illinois Growth Enterprises (vocation) and Rosecrance Health Network (substance abuse treatment).

In addition to the projects currently in the works, the City will also continue to work to enhance coordination and collaboration on homeless issues by working with the Mayors' (Boone and Winnebago County) Task Force on the Homeless via strategic planning and implementation. The Homeless Task Force will meet monthly to discuss local needs and resources and strategy to enhance homeless programs in our community. They will also be attending regional continuum meetings to better coordinate all of our scarce resources.

The City will also provide technical assistance to the homeless providers applying for federal grants or trying to assemble projects. The City will share funding opportunities to homeless providers. We will also serve as the applicant and administrator of homeless assistance received through HUD's Continuum of Care Homeless Assistance grant with Sponsors contingent on previous year's funding, expiration of grant agreements, needs within the community, and identification and willingness of agencies to take the lead in meeting the identified need.

#### **4. HOMELESS PREVENTION**

Approximately \$80,000 of homeless financial resources will be devoted to activities designed to prevent homelessness. The planned action steps in carrying this out involve employment and training programming for individuals who are unemployed and/or underemployed. It also includes financial assistance to help persons meet utility costs, rent payments and mortgages.

#### **5. DISCHARGE COORDINATION POLICY**

In regards to discharge processes, the continuum currently has two formal protocols implemented: youth being discharged from foster care and individuals discharged from state mental health hospitals. Currently, the continuum is developing a protocol for the health care system and is working with two local publicly funded hospitals on the issue. This target date for finalizing this protocol is June 2008. Regarding corrections, initial discussion on a discharge policy has initiated between the Illinois Department of Corrections, Winnebago County Jail, Rockford Police Department, Winnebago County Parole and Probation, and the Executive Board of the Continuum of Care.

### **Emergency Shelter Grants (ESG)**

(States only) Describe the process for awarding grants to State recipients, and a description of how the allocation will be made available to units of local government.

Program Year 4 Action Plan ESG response:

#### **1. EMERGENCY SHELTER GRANTS**

The City of Rockford is not a State agency.

## **COMMUNITY DEVELOPMENT**

## Community Development

\*Please also refer to the Community Development Table in the Needs.xls workbook.

1. Identify the jurisdiction's priority non-housing community development needs eligible for assistance by CDBG eligibility category specified in the Community Development Needs Table (formerly Table 2B), public facilities, public improvements, public services and economic development.
2. Identify specific long-term and short-term community development objectives (including economic development activities that create jobs), developed in accordance with the statutory goals described in section 24 CFR 91.1 and the primary objective of the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons.

\*Note: Each specific objective developed to address a priority need, must be identified by number and contain proposed accomplishments, the time period (i.e., one, two, three, or more years), and annual program year numeric goals the jurisdiction hopes to achieve in quantitative terms, or in other measurable terms as identified and defined by the jurisdiction.

Program Year 4 Action Plan Community Development response:

### 1. PRIORITY NON-HOUSING COMMUNITY DEVELOPMENT NEEDS

The following table identifies the City of Rockford priority non-housing Community Development needs that support the thematic vision goals. Only those needs identified as "high" or "medium" priorities are listed below.

Activity	Matrix Code	Priority	Funding Source
<b>Economic Development Activities</b>			
-Attract New Businesses		High	CDBG
-Retain Existing Businesses		High	CDBG
-Expand Existing Businesses		High	CDBG
-Provide Job Training		High	CDBG
-Promote the City of Rockford		High	CDBG
-Enhance Business Infrastructure		Medium	CDBG
-Provide Working Capital for Businesses		Medium	CDBG
-Provide Businesses with Technical Assistance		Medium	CDBG

<b>Human and Public Services</b>			
-Expand Services for Youth		High	CDBG
-Expand Senior Services		High	CDBG
-Increase Transportation Services		High	CDBG
-Health Care Services		High	CDBG
-Child Care Services		High	CDBG
-Services for those with Substance Abuse Problems		Medium	CDBG
-Increase Services for those severely disabled		Medium	CDBG
-Fair Housing Counseling		Medium	CDBG
-Tenant/Landlord Counseling		Medium	CDBG
<b>Infrastructure</b>			
-Improve Local Streets and Roads		High	CDBG
<b>Public Facilities</b>			
-Youth Centers		High	CDBG
-Community Centers		High	CDBG
-Childcare Facilities		Medium	CDBG
-Park and Recreation Centers		Medium	CDBG
-Senior Centers		Medium	CDBG
-Health Facilities		Medium	CDBG
<b>Planning</b>			
-System Planning for the City of Rockford		High	CDBG

### 3. SPECIFIC LONG-TERM AND SHORT-TERM COMMUNITY DEVELOPMENT OBJECTIVES

The City of Rockford is compliant with the statutory goals described in Section 24 CFR 91.1 and the primary objective to the CDBG program to provide decent housing and a suitable living environment and expand economic opportunities, principally for low- and moderate-income persons. The following table demonstrates the City of Rockford's long-term and short-term community development objectives.

## Performance Measurements 2005-2009

In identifying the outcome/objective, the following outcome/objective numbers are as follows:

<b>Decent Housing</b>	Availability/Accessibility	Affordability	Sustainability
	DH-1	DH-2	DH-3
<b>Suitable Living Environment</b>	SL-1	SL-2	SL-3
<b>Economic Opportunity</b>	EO-1	EO-2	EO-3

### INTENDED PROGRAM OBJECTIVES

Specific Obj. #	Outcome/Objective and Specific Objective	Sources of Funds	Performance Indicators	Year	Expected Number	Actual Number	Percent Completed
<b>DH-1 Availability/Accessibility of Decent Housing</b>							
DH-1.1	Address the need for affordable decent housing with services for the homeless to improve the quality of or access to housing through rental assistance.	S + Care Rental Housing Support Program	<ul style="list-style-type: none"> <li>Number of homeless households providing tenant rental assistance with services annually.</li> </ul>	2005	106	127	120%
				2006	106	151	142%
				2007	106	150ytd	142%
				2008	185		
				2009	190		
			MULTI-YEAR TOTAL		693		
DH-1.2	Address the need for affordable decent housing for the physically challenged to improve access to housing.	CDBG	<ul style="list-style-type: none"> <li>Number of ramps constructed for lower-income physically challenged persons.</li> </ul>	2005	30	11	37%
				2006	15	15	100%
				2007	12		
				2008	12		
				2009	12		
			MULTI-YEAR TOTAL		81		
DH-1.3	Address the need of decent housing by making housing lead safe	CDBG	1. Number of units assisted that become lead safe.	2005	25	15	60%
				2006	15	18	120%
				2007	15		
				2008	15		
				2009	15		
			MULTI-YEAR TOTAL		85		

<sup>1</sup> Numbers derived from internal accomplishment reports. IDIS Performance Measurements report not initiated until October, 2006.  
City of Rockford, Illinois **2008** Annual Plan

DH-2 Affordability of Decent Housing							
DH-2.1	Address the need for affordable decent housing by constructing lower-income homeownership units. (West Side Alive, Emerson Estates, & Lincolnwood)	HOME	<ul style="list-style-type: none"><li>Number of units purchased and occupied by very-low income.</li><li>Number of units code compliant.</li><li>Number of units made accessible.</li></ul> MULTI-YEAR GOAL	2005	57	41	72%
				2006	28	17	74%
				2007	23		
				2008	2		
				2009	2		
DH-2.2	Address the need for affordable decent housing by offering downpayment assistance to low income households. (REACH, ADDI, etc.)	HOME	<ul style="list-style-type: none"><li>Number of low-income households assisted</li><li>Number of first time homebuyers</li><li>Number receiving counseling</li><li>Number receiving downpayment/closing costs</li></ul> MULTI YEAR GOAL	2005	21	13	40%
		ADDI		2006	41	20	49%
		CDBG		2007	47		
				2008	20		
				2009	20		
DH-2.3	Address the need for affordable decent housing through homeless <u>prevention</u> activities and help low-income persons preserve their housing and/or make it more affordable.	ESG	<ul style="list-style-type: none"><li>Number of agencies awarded funds and low-income households assisted.</li></ul> MULTI-YEAR GOAL		149		
				2005	1000/2	1097	110%
				2006	1300/5	1663	128%
				2007	1300/4	471ytd	
				2008	1300/4		
				2009	1300/4		
					6200/19		
DH-2.4	Address the need for affordable decent housing through the provision of <u>permanent</u> supportive housing targeted to homeless persons.	ESG	<ul style="list-style-type: none"><li>Number of homeless grants awarded providing permanent housing.</li><li>Number of homeless assisted.</li></ul> MULTI-YEAR GOAL	2005	106/4	127	120%
		SHP		2006	106/4	151	142%
				2007	106/6	150ytd	
				2008	118/6		
				2009	118/6		
					554/26		

DH-3 Decent Housing Sustainability									
DH-3.1		Address the sustainability of decent housing through the provision of pre- and post purchase counseling services.	CDBG	• Number of persons provided services.	2005	311	310	100%	
					2006	350	539	154%	
					2007	400			
					2008	400			
					2009	400			
				MULTI-YEAR GOAL		1861			
SL-1 Availability/Accessibility of Suitable Living Environment									
SL-1.1		Increase the access or availability of the suitable living environment through operations of emergency shelters.	ESG	• Number of agencies and then the number of homeless persons provided emergency shelter.	2005	1000/3	1120	112%	
					2006	1000/3	1095	110%	
					2007	1000/3	582ytd		
					2008	1100/4			
					2009	1100/4			
SL-1.2		Increase the access or availability of the suitable living environment through the provision of <u>transitional</u> housing and services.	ESG	• Number of agencies and the number of homeless households provided transitional housing and services annually.	2005	48/5	88	183%	
			SHP		2006	48/5	126	262%	
					2007	48/4	110ytd		
					2008	48/4			
					2009	48/4			
SL-1.3		Increase the access or availability of the suitable living environment by providing essential services designed to improve the quality of life of persons & communities	ESG	• Number of agencies and the number of persons provided essential services.	2005/9	450	461	102%	
			SHP		2006/9	450	571	127%	
					2007/7	500	465ytd		
					2008/7	550			
					2009/7	650			
				MULTI-YEAR GOAL		2600			

SL-3 Sustainability of Suitable Living Environment								
SL-3.1	Improve the sustainability of the suitable living environment by rehabilitating owner-occupied properties for lower income persons living within certain geographic areas.	CDBG	• Number of households assisted through the focus area rehab program.	2005	26	9	35%	
		HOME		2006	25	18	72%	
				2007	21			
				2008	34			
				2009	34			
MULTI-YEAR GOAL				140				
SL-3.2	Improve the sustainability of the suitable living environment by assisting agencies that provide needed services to neighborhood residents.	CDBG	• Number of agencies that will provide services and number of people to be served by the activity.	2005	13/4600	15/5200	100%/113%	
				2006	13/4600	17/5500	131%/120%	
				2007	1/50			
				2008	3/150			
				2009	3/150			
MULTI-YEAR GOAL				33/9550				
SL-3.3	Improve the sustainability of the suitable living environment by acquiring and demolishing or demolishing via "fast track".	CDBG	• Number of dilapidated structures demolished	2005	33	30	91%	
				2006	31	10	33%	
				2007	19			
				2008	23			
				2009	23			
MULTI-YEAR GOAL				129				
SL-3.4	Improve the sustainability of the suitable living environment through the acquisition of substandard property.	CDBG	• Number of properties acquired.	2005	10	20	200%	
				2006	14	6	43%	
				2007	5			
				2008	6			
				2009	6			
MULTI-YEAR GOAL				41				
		CDBG		2005				
		HOME		2006				
				2007				
				2008				
				2009				
MULTI-YEAR GOAL								
SL-3.6	Improve the sustainability of the suitable living environment	CDBG	• Number of violations addressed annually.	2005	2725	2923	107%	
				2006	2725	3518	129%	

City of Rock Hill  
 by ordinance 2008-11  
 zoning and property standards violations.





**GUIDANCE FOR TABLE:**

**Objectives** (purpose of the activity)

**Objective 1: Creating Suitable Living Environments** – This objective relates to activities that are intended to address a wide range of issues faced by low- and moderate income persons, from physical problems with their environments, such as poor quality infrastructure, to social issues such as crime prevention, literacy, or health issues. This objective is specifically tied to activities for the purpose of ensuring that a particular geographic area as a whole becomes or remains viable.

Objective 2: Providing Decent Housing – This objective focuses on housing activities whose purpose is to meet individual family or community housing needs. It does not include programs where housing is an element of a larger effort to make community-wide improvements.

Objective 3: Creating Economic Opportunities – This objective applies to activities related to economic development, commercial revitalization, or job creation.

**Outcomes** (change or result seeking)

**Availability/Accessibility:** Applies to activities that make services, infrastructure, public services, public facilities, housing, or shelter available or accessible to low and moderate-income people. This includes physical barriers and basics of daily living.

**Affordability:** Applies to activities that provide affordability in a variety of ways to low- and moderate-income people.

**Sustainability:** Applies to activities that are aimed at improving communities or neighborhoods, helping to make them livable or viable by providing benefit to persons of low- and moderate-income or by removing or eliminating slums or blighted areas.

**Indicators** (means to measure progress)

<b>Common Indicators:</b>	<ul style="list-style-type: none"> <li>• Homeownership units constructed or acquired with rehabilitation</li> </ul>
• Amount of money leveraged	• Owner occupied units rehabilitated
• Number of persons, households, businesses, units or beds assisted	• Direct financial assistance to homebuyers
• Income levels of persons or households by 30%, 50%, 60%, or 80%	• Tenant based rental income
• Race, ethnicity, and disability data	• Homeless shelters
<b>Specific Indicators:</b>	• Emergency housing
• Public facility or infrastructure	• Homeless prevention
• Public service	• Jobs created
• Target revitalization	• Jobs retained
• Commercial façade treatment or business building rehabilitation	• Business assistance
• Brownfields remediated	• Businesses providing goods or services
• Rental units constructed	• Rental units rehabilitated

## **Antipoverty Strategy**

1. Describe the actions that will take place during the next year to reduce the number of poverty level families.

Program Year 4 Action Plan Antipoverty Strategy response:

### **1. DESCRIPTION OF ACTIONS**

The City of Rockford will implement the following activities to reduce the number of area families in poverty through both the Community Development and Human Services Departments and other public entities.

#### **Community Development Department**

##### **CDBG Funding**

- Administer the small business loan program, funded by CDBG funds, which provides dollars for business development and expansion. The number of jobs provided to low income is one full-time equivalent job for up to every \$15,000 in loans.
- Implement the Self-Employment Training (SET) Program, which provides free entrepreneurial training to low/mod – income residents of the City.
- Staff boards, which assist those in poverty to help ensure appropriate distribution of funds, such as the FEMA Board.
- Continue Focus Area rehabilitation programs in strategic areas and create decent, affordable housing units.
- Provide match funds for the City of Rockford Human Services Department's Get the Lead Out! Program to reduce the lead paint hazards in lower income homes in which a child with a high EBL level has been identified.

##### **HOME Funding**

- Continuation of a property standards type program for lower- income households and providing funds to local non-profits who serve persons in need of decent, safe, and affordable housing with any carryover from previous year programming.

##### **ESGP Funding**

- Administer the Emergency Shelter Grants Program, giving priority to projects falling under the category of homeless prevention (program implementation will be the responsibility of the Human Services Department).

##### **Other Funding and Initiatives**

- Continue to administer the Family Self-Sufficiency Program through the Rockford Housing Authority.

- Work with the Rockford Housing Authority to continue to provide subsidized housing for those transitioning from housing assisted through homeless grants.
- Continuation of the YouthBuild Program through Comprehensive Community Solutions, Inc. which provides mentoring and employment opportunities to youth.

### **Human Services Department**

- Continue the Head Start program, which teaches income eligible pre-school children educational skills and social classroom skills. Head Start gets kids on the right track emotionally and educationally. While they are learning, their parents are provided access to employment and social services. Head Start serves over 600 children per year at three Rockford locations. All locations are located in lower income neighborhoods with two located in public housing developments and noted below:
  1. Henrietta Site, 200 North Johnston Street
  2. Fairgrounds Site, 910 Acorn Street (located at a PHA development site)
  3. Orton Keyes Site, 653 Ranger Road (located at a PHA development site)
- Community Services assists persons who are homeless or are in danger of becoming homeless through FEMA Emergency Food and Shelter funds, Illinois Department of Human Services Homeless Prevention funds, Community Services Block Grant (CSBG) funds and Rockford Township Condemnation funds. These funds assist low-income persons with one month's rent, utility assistance, deposits and mortgage assistance.
- Community Services provides scholarships to low-income students who are pursuing education and training at Illinois accredited institutions.
- Community Services coordinates local volunteer organization efforts to respond to local disasters through Rockford Area Disaster Assistance and Recovery (RADAR)
- Continuation of the Summer Lunch program funded by the Illinois State Board of Education, which provides free, nutritious lunches to eligible children aged 3-18.
- The continuation of a partnership with the Illinois Department of Children and Family Services which provides advocacy, counseling, budgeting and support to Norman class families and youth leaving the foster care system.
- Support and guidance in developing grassroots organizations including faith based organizations.
- The provision of grassroots training which provides low-income citizens with the tools necessary to advocate for themselves and their community.
- Continue to provide intensive, long-term case management services to families and seniors to increase their skills, improve their income and strengthen family connections.

- Continue administering the Low Income Heating Energy Assistance Program (LIHEAP). This program assists income eligible households in making an annual one-time payment towards low-income households heating bill. It also assists with the repair/replacement of furnaces. The Energy Division also offers the Weatherization program, which assists household in making their homes more energy efficient in an effort to reduce heating costs.
- Continue the Weatherization and the Get the Lead Out! Programs.
- Continue to administer an Economic Development Loan Program that provides loans to businesses that agree to create jobs for low-income persons. For every \$20,000 loaned, a job must be created that is filled by a low-income person. .
- Continue to operate an Individual Development Account Program to increase the resources available for homeownership, higher education, or entrepreneurial activities for participating low/moderate-income residents. The program also provides intensive classes in financial literacy, home buying, small business start-up and educational counseling.
- Continued support of the Neighborhood Network which is responsible for:
  1. Coordinating the exchange of information among citizens, neighborhood organizations and City staff and;
  2. Providing technical assistance to neighborhood groups and leaders.
- Continued coordination and support of the Mayor's Task Force on Homelessness which is the coordinating agency for all community organizations serving the homeless.
- The staffing of Drug Free Rockford which provides prevention education and training to area youth and youth serving organizations on alcohol, tobacco (ATOD) and other drug prevention.

## NON-HOMELESS SPECIAL NEEDS HOUSING

### **Non-homeless Special Needs (91.220 (c) and (e))**

\*Please also refer to the Non-homeless Special Needs Table in the Needs.xls workbook.

1. Describe the priorities and specific objectives the jurisdiction hopes to achieve for the period covered by the Action Plan.
2. Describe how Federal, State, and local public and private sector resources that are reasonably expected to be available will be used to address identified needs for the period covered by this Action Plan.

Program Year 4 Action Plan Specific Objectives response:

#### **1. DESCRIPTION OF PRIORITIES AND SPECIFIC OBJECTIVES**

The table below outlines the non-homeless special needs populations' priority needs based upon information provided in the Five-Year Consolidated Plan.